

Robert T. Mills (Arizona Bar #018853)
Sean A. Woods (Arizona Bar #028930)
MILLS + WOODS LAW, PLLC
5055 North 12th Street, Suite 101
Phoenix, Arizona 85014
Telephone 480.999.4556
docket@millsandwoods.com
swoods@millsandwoods.com
Attorneys for Plaintiffs

**UNITED STATES DISTRICT COURT
DISTRICT OF ARIZONA**

Debra Morales Ruiz, an individual, for herself and on behalf of and as pending Personal Representative of The Estate of Alexander Chavez; Alex George Chavez, an individual.

No.: CV-23-02482-PHX-SRB (DMF)

**PLAINTIFFS' RESPONSE IN
OPPOSITION TO DEFENDANTS'
MOTION TO DISMISS SECOND
AMENDED COMPLAINT**

(Assigned to the Honorable Susan R. Bolton and referred to the Honorable Deborah M. Fine)

County of Maricopa, a governmental entity; Brandon Smith and Jane Doe Smith; Paul Penzone and Jane Doe Penzone; David Crutchfield, an individual; Lisa Struble, an individual; Kyle Moody and Jane Doe Moody; Arturo Dimas and Jane Doe Dimas; Tyler Park and Jane Doe Park; Gerardo Magat and Jane Doe Magat; Daniel Hawkins Jr. and Jane Doe Hawkins; Javier Montano and Jane Doe Montano; James Dailey and Jane Doe Dailey; Trevor Martin and Jane Doe Martin; Greggory Hertig and Jane Doe Hertig; John Chester and Jane Doe Chester; Jorge Espinosa Jr. and Jane Doe Espinosa; Morgan Rainey and John Doe Rainey; Stefanie Marsland and John Doe Marsland; and, John and Jane Does 1-40.

Defendants.

1 Through counsel undersigned, Plaintiffs hereby respond in opposition to the
2 “Motion to Dismiss Second Amended Complaint” (the “MTD”) filed by Defendants
3 Maricopa County, Struble, Crutchfield, Dimas, Hawkins, Hertig, Martin, Montano,
4 Moody, Park, Smith, Chester, Rainey, Marsland, Magat, Dailey, Espinoza, Jr., Maricopa
5 County Sheriff Russell Skinner, and former Maricopa County Sheriff Paul Penzone
6 (collectively, “Defendants”). This Response is supported by the Memorandum of Points
7 and Authorities below.

MEMORANDUM OF POINTS AND AUTHORITIES

I. STANDARD OF REVIEW

The purpose of a Motion to Dismiss is merely to test the sufficiency of a complaint and determine if it is pled with enough specificity to put the Defendants on notice of the claims filed against them. Fed R. Civ. P. 8, 12(b)(6). The Supreme Court has held that there is no heightened pleading requirement for Plaintiffs in civil rights cases. *Leatherman v. Tarrou County Narcotics Intelligence Unit*, 507 U.S. 163, 113 S. Ct. 1160 (1993).

Plaintiffs’ Second Amended Complaint (the “SAC”) contains sufficient allegations to satisfy the 12(b)(6) standard and plead facts far beyond a “speculative level.” *See Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 555, 127 S.Ct. 1955 (2007). A complaint must contain a “short and plain statement of the claim showing that the pleader is entitled to relief.” Fed. R. Civ. P. 8(a)(2). *Twombly* requires more than assertions devoid of “further factual enhancement.” *Ashcroft v. Iqbal*, 129 S.Ct. 1937, 1949 (2009) (citing *Twombly*, 550 U.S. at 555-57). Allegations of material fact should be viewed “in a light most favorable to [Plaintiffs].” *Wyler Summit Partnership v. Turner Broad. Sys., Inc.*, 135 F.3d 658, 661

1 (9th Cir. 1998). The Court will only grant a Rule 12(b)(6) motion to dismiss “where it
 2 appears, beyond a doubt, that the plaintiff can prove no set of facts that would entitle it to
 3 relief.” *Morley v. Walker*, 175 F.3d 756, 759 (9th Cir. 1999).

4
 5 The SAC must be construed with the assumption that “all of its allegations are true,”
 6 even if doubtful. In other words, its claims must survive even if it appears that “recovery
 7 is very remote and unlikely.” *Twombly*, 550 U.S. 544; *see also Neitzke v. Williams*, 490
 8 U.S. 319 (1989); *Allison v. California Authority*, 419 F.2d 822 (9th Cir. 1969). As shown
 9 below, Plaintiffs have clearly set forth specific facts, and a cognizable legal theory,
 10 sufficient to survive a motion to dismiss for failure to state a claim.

11
 12 **II. ARGUMENT**

13
 14 **A. Defendants Struble and Crutchfield Should Not be Dismissed.**

15 Struble and Crutchfield, as the CHS Director and CHS Medical Director,
 16 respectively, SAC ¶¶ 27-28, were both directly responsible for their employees. They both
 17 specifically directed decedent Alexander Chavez’ (“Alexander’s”) medical care. Upon
 18 information and belief, the CHS medical files show an entry for “CHS Medical Director
 19 MD” and that entry is actually Struble. SAC ¶¶ 83-84. While that entry may actually have
 20 been Crutchfield, based on the ambiguous records received by Plaintiffs through a public
 21 records request, it is impossible to know exactly. Defendants have sole custody and control
 22 of these records, and Plaintiffs have made every effort that they can at this point to properly
 23 assign allegations to unknown individuals.
 24

25
 26 [A] defendant may be held liable as a supervisor under § 1983 “if there exists
 27 either (1) his or her personal involvement in the constitutional deprivation,
 28 or (2) a sufficient causal connection between the supervisor’s wrongful
 conduct and the constitutional violation.”

1 *Atayde v. Napa State Hosp.*, 255 F. Supp. 3d 978, 995 (E.D. Cal. 2017) (quoting *Hansen*
2 *v. Black*, 885 F.2d 642, 646 (9th Cir. 1989)).
3

4 Here, the SAC alleges that Struble placed Alexander under the opiate protocol,
5 which in turn required that multiple prescriptions be administered to him twice a day –
6 including Hydroxyzine, Loperamide, and Ondansetron. *See* SAC ¶¶ 82, 105. However, the
7 SAC also alleges that only **one** dose of Hydroxyzine – and **no** other medications – were
8 administered to him. SAC ¶¶ 85-87, 105-06. As Struble (or Crutchfield) was the person
9 who ordered these medications, *see* SAC ¶¶ 82-83, but no employees – including Struble
10 or Crutchfield – followed up to provide these needed medications, Alexander was forced
11 to deal with withdrawal symptoms that caused extreme pain and distress, alone and not on
12 suicide watch. SAC ¶¶ 88-89. The SAC alleges that Struble and Crutchfield were each
13 “responsible for ensuring CHS staff followed through with administration of needed
14 medical care,” but that needed care “did not happen due to [their] lack of management and
15 oversight . . .” SAC ¶¶ 103-04. The SAC further alleges how dangerous this can be. SAC
16 ¶¶ 88-92. Struble’s (or Crutchfield’s) deliberate failure to ensure that needed, and required,
17 medications were given to Alexander exacerbated that very situation. Moreover, that
18 failure amounts to a recognition that those medications were necessary and that it was
19 objectively unreasonable to fail to provide the same.
20

21 In summary, the “CHS Medical Director” (either Struble or Crutchfield) was
22 directly involved in Alexander’s care by prescribing, yet failing, to ensure he was given his
23 needed medications. The extreme pain and anguish Alexander experienced from the lack
24 of medications led directly to his committing suicide. Assuming the facts pled in the SAC
25
26
27
28

1 are true – which the Court must at this stage – Struble and Crutchfield must survive as
 2 Defendants. At the very least, Defendants should provide the names associated with the
 3 purported “CHS Medical Director” entries in Alexander’s files, and Plaintiffs should be
 4 allowed to further amend to properly delineate the parties.
 5

6 **B. The Federal and State Law Claims Against Defendants Must Survive**
 7 **Dismissal.**

8 Plaintiffs have alleged that Defendant Sheriff Paul Penzone was tasked with
 9 oversight of the MCSO and was responsible for all its policies and procedures. SAC ¶ 14.
 10 Moreover, they have also alleged that Penzone is responsible for MCSO officials,
 11 employees, and agents, including without limitation each of the Defendants Smith, Moody,
 12 Dimas, Park, Magat, Hawkins, Montano, Dailey, Martin, Hertig, and Espinosa
 13 (collectively, the “Guards”) as well as Defendants Chester, Rainey, and Marsland. *Id.* The
 14 SAC further alleges that Defendant Captain Brandon Smith was at all times relevant to this
 15 complaint, a Captain of the MCSO’s Detention division. SAC ¶ 13.
 16

17 The SAC alleges that each of the Guards were assigned to the Jail on the day of
 18 Alexander’s death, *see* SAC ¶ 125, and that each had a responsibility to ensure Alexander’s
 19 safety and well-being, *see* SAC ¶ 124. It also alleges that due to their participation in daily
 20 briefings, during which “inmates are discussed[,] as well as any out of the ordinary events
 21 – such as [Alexander’s] overdose attempt,” and the fact that they are “required to review
 22 their inmates’ booking records and updates to the same,” each of the Guards *knew*:

- 23 • “that [Alexander] was initially classified as psychiatric, had attempted to overdose,
 24 was taken to the hospital, returned, and was transferred to his general population
 25 cell;”
 26

- 1 • “that [Alexander] had fallen out of his bunk and was unresponsive on August 7,
2 2022 and that a ‘mandown’ call was made for that event;
- 3 • “that Chavez was “holding his breath” in an attempt to call out for help;”
- 4 • “that [Alexander] was suffering from severe opiate withdrawals;”
- 5 • that, as “the records show that no medication had been given to [him] for his opiate
6 withdrawals and that COWS protocols were in place, . . . that [Alexander] was at
7 risk for ending his excruciating symptoms by potentially taking his own life
8 through suicide,” and;
- 9 • that Alexander “was a **high risk of suicide.**”

10 SAC ¶¶ 110-120 (emphasis added). Furthermore, Plaintiffs allege that despite all the
11 above, each of the Guards “failed to conduct watches at the appropriate intervals – leaving
12 [Alexander] to deal with extreme opiate withdrawals by himself and with access to
13 materials he could use to commit suicide.” SAC ¶ 121. As alleged, the Guards knew that
14 their failure to monitor Alexander:

15 would lead to a substantial risk of serious harm to [him]. Yet, they did just
16 that – they ignored [him] for a substantial period of time, fully appreciating
17 that [he] had had multiple ‘mandown’ events, one for each day he had been
18 in their custody, and that by doing so would expose [him] to a substantial
19 risk of serious harm.

20 SAC ¶¶ 122-23.

21 With respect to all Defendants, Plaintiffs allege that each of them knew Alexander
22 was initially classified as “Psychiatric” and had just attempted to take his own life via drug
23 overdose. *See* SAC ¶¶ 62, 65, 114. Additionally, the SAC alleges that the failure to put
24 Alexander on suicide watch was a responsibility of each and every Defendant. *See* SAC
25 ¶¶ 62, 125. The SAC alleges that – at minimum – Park, Magat, Hawkins, Espinosa, and
26 Moody all conducted patrols and headcounts in Alexander’s unit on the day of, and up to,
27
28

1 his death. SAC ¶ 131. Moreover, it alleges that each of the Guards failed to conduct a
 2 headcount at 1800 hours – and in fact, the log entry for that time was left blank despite
 3 headcounts occurring at other hourly intervals. *See* SAC ¶¶ 134-41.
 4

5 Additionally, Plaintiffs allege that just after he had intentionally overdosed on
 6 fentanyl, “[d]espite being searched, sent to the emergency room, sent back to intake, all
 7 while in custody of MCSO, somehow, [Alexander] was [still] able to get his hands on **more**
 8 fentanyl.” SAC ¶ 47 (emphasis added). The SAC also alleges that instead of trying to help
 9 Alexander, Defendants instead disciplined him for possession of fentanyl, SAC ¶¶ 66-69,
 10 which “contributed to [his] rapidly deteriorating mental state,” SAC ¶ 69. Moreover,
 11 Plaintiffs allege that because Alexander had initially been classified as “Psychiatric,” and
 12 had just overdosed on fentanyl, Defendants each had a duty to ensure he was placed in
 13 restrictive housing, a duty each failed to carry out. *See* SAC ¶¶ 69-70. Moreover, Plaintiffs
 14 allege that one day prior to his suicide, Jail staff found Alexander unresponsive and in the
 15 fetal position in his cell, threatened to put him in a **monitored room**, and then left him
 16 because he began “breathing.” *See* SAC ¶¶ 76-78. CHS records state that Alexander was
 17 **intentionally “holding his breath,”** and when “told **mental health** would be called and he
 18 could be place[d] in a monitored room [he] stopped holding [his] breath and began
 19 breathing normally[,] but still [would] not provid[e] [his] arm for vitals.” SAC ¶ 79
 20 (emphasis added) (quoting CHS records). Those records also state that he “was assessed
 21 with ‘**ineffective coping**’ and that the ‘Plan’ was to ‘report to oncoming shift. will reassess
 22 for detox. on next rounds for detox.’” SAC ¶ 80 (emphasis added) (quoting CHS records).
 23
 24
 25
 26
 27
 28

With respect to supervisor liability, Plaintiffs have alleged that Penzone and Smith are charged with implementing and maintaining policies and procedures for the MCSO, its employees, and its jails – including the Lower Buckeye Jail. SAC ¶ 98. They have also alleged that Penzone and Smith are charged with oversight of their jail facilities, *id.*, and that they are required to review employee actions regularly to ensure MCSO policies and procedures are being followed, *id.* Additionally, the SAC alleges that the lack of oversight caused headcounts to not be performed at the required hourly intervals. SAC ¶ 101.

The SAC alleges that Penzone and Smith are required to:

- Maintain physical control over all inmates to prevent harm to both staff and other inmates; and
- Implement, evaluate and maintain security procedures and protocols in accordance with industry standards to protect both staff and other inmates; and
- Act affirmatively to protect inmates when a potential threat or risk of harm to either staff or another inmate becomes known to them; and
- Hire, train, and supervise corrections officers and staff in a manner that thoroughly ensures the mission of the Arizona Department of Corrections is carried out regarding the physical protection of all staff and inmates; and
- Maintain strong presence of supervision, control, and oversight over corrections officers and all prison personnel; and
- Provide medical care and treatment for all inmates according to the standard of care recognized by the industry.

SAC ¶ 156.

Plaintiffs have pled that according to Defendants' own records, Alexander had been presumed to have been unattended for 25 minutes. *See* SAC ¶ 94. Because of the supervisors' failure to ensure officers were regularly and properly conducting headcounts, Alexander was not observed at or around 1800 hours, and was only found at 1825 hours.

1 See SAC ¶¶ 94, 131-38. The SAC alleges enough of a causal link between the supervisors'
2 failure to ensure officers and employees were adhering to their prescribed duties, and the
3 fact that Alexander would have been discovered prior to his suicide in enough time to save
4 his life. Moreover, the SAC also pleads sufficient facts that the Guards not only failed in
5 their duties, but were objectively unreasonable in their failure to ensure Alexander's safety.
6 It is not an unreasonable inference that checking on Alexander at 1800 hours would have
7 saved his life. Defendants' own records demonstrate that Alexander commenced his
8 suicide attempt 25 minutes prior to Moody's cell check at 1825 hours. SAC ¶¶ 92, 132-33.
9 He did not spontaneously have a noose to commit suicide with. He had to fashion one. It
10 is not unreasonable to infer that had they performed their regular – and required, SAC ¶
11 134 – hourly rounds at 1800, the Guards would have been able to see him ripping fabric or
12 fashioning a noose, or even with the noose around his neck.
13

14 In Arizona, “[t]o be grossly negligent, the actor's conduct must create an
15 unreasonable risk of physical harm to another, and such risk must be substantially greater
16 than the risk involved in ordinary negligence.” *Rourk v. State*, 821 P.2d 273, 280 (Ariz.
17 App. 1991). Additionally, “[g]ross negligence is generally a question of fact that is
18 determined by a jury.” *Armenta v. City of Casa Grande*, 71 P.3d 359, 365 (Ariz. App.
19 2003). As explained herein, the SAC specifically alleges that each of Penzone's, Smith's,
21 and the Guards', actions and conduct created an unreasonable risk of physical harm to
22 Alexander. That risk of harm was so great that it could have, and did, result in Alexander's
23 death. Defendants gave him a suicide prevention and awareness pamphlet. See SAC ¶ 166.
24 They specifically knew that he was at risk of suicide, but did nothing else to protect him.
25
26
27
28

1 In fact, on August 7 2022, jail staff threatened to put him in a monitored cell, but didn't.

2 See SAC ¶¶ 77-78.

3 In light of the above, Plaintiffs' have sufficiently stated federal and state law claims
4 against Defendants, and those claims must survive dismissal.
5

6 **C. The SAC Sufficiently Alleges That Defendants Marsland, Rainey, and
7 Chester Acted Improperly, and That Their Actions Were Objectively
8 Unreasonable and Grossly Negligent.**

9 The MTD argues that Defendants Marsland, Rainey, and Chester acted properly.

10 Not so.

11 "Incapacitated criminal defendants have liberty interests in freedom from
12 incarceration and in restorative treatment." *Oregon Advocacy Ctr. v. Mink*, 322 F.3d 1101,
13 1121 (9th Cir. 2003). When determining whether a failure to provide timely restorative
14 treatment constitutes a violation of the Fourteenth Amendment, courts must balance the
15 detainee's liberty interests against the legitimate interests of the state. *Id.* (citing
16 *Youngberg*, 457 U.S. at 321).

17 In *Atayde v. Napa State Hosp.*, 255 F. Supp. 3d 978 (E.D. Cal. 2017), a case that
18 also involved a prison-suicide and claims for § 1983 violations, the decedent had also
19 engaged in self-harming behaviors. *Id.* at 986. However, in contrast to the circumstances
20 here, the defendants in that case had actually placed the decedent into a safety cell. *Id.* The
21 *Atayde* court held that "when considering a motion to dismiss such a claim, a district court
22 must consider whether the plaintiff has pled sufficient facts to permit the court to infer the
23 plaintiff had a 'serious medical need' and a defendant was 'deliberately indifferent' to that
24 need." *Id.* The Ninth Circuit has held that "a heightened suicide risk can present [such] a
25

1 serious medical need.” *Simmons v. Navajo County*, 609 F.3d 1011, 1018 (9th Cir. 2010).
 2 Furthermore, “deliberate indifference may be shown where ***prison officials or***
 3 ***practitioners*** ‘deny, delay, or intentionally interfere with medical treatment.’” *Hutchinson*
 4 *v. United States*, 838 F.2d 390, 394 (9th Cir. 1988) (emphasis added); *see also Estelle v.*
 5 *Gamble*, 429 U.S. 97, 104-105 (1976) (finding that delays in providing medical care may
 6 show deliberate indifference).

7 Defendants Marsland and Rainey completed Alexander’s intake documents. SAC
 8 ¶ 38. The SAC alleges that Alexander was an opiate addict who had attempted suicide by
 9 overdosing on fentanyl pills just prior to his actual suicide. *See* SAC ¶ 41. As alleged, they
 10 were each fully aware that he had just intentionally attempted to take his own life. *See*
 11 SAC ¶¶ 54, 58, 67. Defendants Rainey and Chester even gave him a suicide
 12 prevention/awareness flyer. *See* SAC ¶¶ 53-54. Moreover, “[Defendant] Rainey had
 13 Alexander sign a waiver form refusing Administrative Restrictive Housing.” SAC ¶ 64.
 14 The SAC further alleges that despite “ample opportunities and reasons to assign
 15 [Alexander] to the proper classifications and put him on suicide watch,” not one Defendant
 16 did. SAC ¶¶ 68, 71. Moreover, Plaintiffs allege that Defendants Marsland, Rainey, and
 17 Chester “had a duty to assure the safety and well-being of Alexander [] while in their care,
 18 custody and control,” SAC ¶ 201, a duty they breached by allowing a clearly suicidal
 19 inmate to not be put on suicide watch, *see* SAC ¶¶ 59-62, 72.
 20

21 Defendants had the sole responsibility for Alexander’s care. *See* SAC ¶ 203.
 22 Because of their delay in providing him with proper medical care – including administering
 23 the medicine which he had been prescribed – and their failure to put him on suicide watch,
 24

1 Defendants were objectively deliberately indifferent to Alexander's constitutional rights.
 2 Plaintiffs have sufficiently stated claims against Defendants Morgan, Rainey, and Chester
 3 to survive dismissal.
 4

5 **D. Plaintiffs Have Sufficiently Stated a *Monell* Claim Against Defendants**
 6 **Maricopa County, Penzone, and Skinner.**

7 Defendants offer various complaints against Plaintiffs' *Monell* claim (Count IV),
 8 but all of them miss the mark. To start, they state that “[t]here are no allegations that any
 9 specific County/MCSO policy was deficient, or that there was an improper custom or
 10 practice.” MTD 11:3-5. First, to plead a *Monell* claim Plaintiffs are not required to set
 11 forth the *details* of the specific policies that were deficient – rather, they must merely
 12 “allege facts that would support the *existence* of the alleged policy, practice, or custom.”
 13 *Stuart v. City of Scottsdale*, No. CV-21-01917-PHX-DJH, at *10 (D. Ariz. Nov. 7, 2024)
 14 (emphasis omitted and added) (first citing *AE ex rel. Hernandez v. County of Tulare*, 666
 15 F.3d 631, 637 (9th Cir. 2012); and then citing *Dougherty v. City of Covina*, 654 F.3d 892,
 16 900-01 (9th Cir. 2011)).

17 Here, Plaintiffs *have* alleged facts supporting the existence of deficient policies,
 18 practices, or customs. Citing an Arizona Republic article, the SAC alleges that the inmate
 19 death rate in Maricopa County jails climbed to “astronomical” levels by 2022 – even when
 20 compared to deaths in more populated jail systems – the same year Alexander committed
 21 suicide, having *quadrupled* in only three years. *See* SAC ¶¶ 168-79. It further alleges that
 22 “[t]he leading causes of death in MCSO and Maricopa jails are drug overdoses, drug
 23 withdrawals, and *suicides*,” and that “suicides accounted for one-quarter of deaths in
 24 MCSO and CHS Jails in 2022.” SAC ¶¶ 171, 179 (emphasis added). Plaintiffs allege that
 25

1 understaffing “has hindered operations and challenged efforts to maintain safe conditions.”
2 SAC ¶ 172. “Understaffing” is a specific policy, practice, or custom. Moreover, the SAC
3 alleges that:

4 [Defendant] Skinner said in a statement. “In addition to the recent projects
5 implemented involving training, scanners, prevention services through our
6 tablet program, and narcotic K9s in our jail facilities, we are working to
7 enhance additional services through the use of medical monitoring
8 technology,” the sheriff said. “We will remain vigilant and proactive in the
9 effort to connect inmates to needed services and prevention programs.

10 SAC ¶ 173 (quoting the Arizona Republic article). That Defendant Skinner has
11 implemented new policies, practices, or customs in response to the overwhelming inmate
12 death rate in his jails necessarily implies the existence of previous policies, practices, or
13 customs that were deficient. As another example of a deficient policy, practice, or custom,
14 Plaintiffs allege that Maricopa County “hid multiple deaths from their reported numbers
15 [including Alexander’s death]. For example, they did not include in the reported numbers
16 of inmate death inmates who died in a hospital or who received a compassionate release
17 because death was imminent.” See SAC ¶¶ 181-83. Finally, the SAC alleges that a
18 Carnegie Mellon professor who co-authored a book about inmate deaths reacted
19 incredulously to Maricopa County’s sky-high inmate death rate and admonished it to
20 “review its **policies** for drug withdrawal treatment and suicide prevention.” SAC ¶ 178
21 (certain emphasis omitted). Contrary to Defendants, Plaintiffs have sufficiently alleged
22 facts supporting the existence of deficient policies, practices, or customs.

23 Also contrary to Defendants’ claims, the SAC “point[s] to a pattern of *prior*, similar
24 violations of federally protected rights, of which [Maricopa County, Penzone, and Skinner]
25 had actual or constructive notice.” See MTD 11:13-16 (quoting *Hyun Ju Park v. City &*

1 *County of Honolulu*, 952 F.3d 1136, 1142 (9th Cir. 2020). The SAC alleges that the inmate
 2 death rate ***quadrupled*** from 2019 to 2022, the year of Alexander’s suicide. SAC ¶ 175.
 3 While Defendants complain that the Arizona Republic article stating this fact was not
 4 published until 2024, it defies logic to suppose that by the time of Alexander’s death in
 5 2022, at the height of the surge in death, Defendants Maricopa County, Penzone, and
 6 Skinner were not fully aware (or at the very least, constructively aware) that inmate deaths
 7 in their jails were reaching astronomical levels. Given that inmates have a clear
 8 constitutional right to be protected from threats to their health and safety, *see § II(E), infra*,
 9 the SAC’s allegations, and all reasonable inferences therefrom, construed in Plaintiffs’
 10 favor as they must be, clearly point to a pattern of prior violations of Maricopa County
 11 inmates’ constitutional rights that crested in 2022.

12 Finally, Defendants argue that Plaintiffs cannot state a *Monell* claim against
 13 Defendants Penzone and Skinner. They contend, without authority, that *Monell* “is not a
 14 framework for claims against individuals.” MTD 12:4-5. That is not the case. While
 15 “*Monell* liability cannot attach to an individual (in his or her ***personal*** capacity),” *Hauser*
 16 *v. Smith*, No. CV 20-08138-PCT-JAT (JFM), at *4 (D. Ariz. June 3, 2021) (emphasis
 17 added) (citing *Will v. Michigan Dep’t of State Police*, 491 U.S. 58, 70 (1989)), *Monell*
 18 claims can “be brought against defendant officers in their ***official*** capacity,” *id.* (emphasis
 19 added). The MTD does not argue that Defendants Penzone and Skinner cannot be sued
 20 under *Monell* in their official capacities.

21 ///

22 ///

23

1 **E. Defendants are Not Shielded From Liability by Qualified Immunity.**

2 Defendants argue that even if Plaintiffs have sufficiently stated claims against them,
 3 they are immune from liability due to qualified immunity. “Government officials enjoy
 4 qualified immunity from civil damages unless their conduct violates clearly established
 5 statutory or constitutional rights.” *Atayde*, 255 F. Supp. 3d at 994-95 (citing *Jeffers v.*
 6 *Gomez*, 267 F.3d 895, 910 (9th Cir. 2001)). *Atayde* instructs that “[w]hen determining
 7 whether qualified immunity applies, the central questions for the court are: (i) whether the
 8 facts alleged, taken in the light most favorable to the plaintiff, demonstrate that the
 9 defendants' conduct violated a statutory or constitutional right; and (ii) whether the right at
 10 issue was ‘clearly established.’” *Id.* (internal citations omitted). “The inquiry must be
 11 undertaken in light of the specific context of the particular case.” *Id.* (citing *Saucier*, 533
 12 U.S. at 201).

13 In the MTD, Defendants concede that the law is “clearly established . . . that pretrial
 14 detainees have a Fourteenth Amendment right to be housed with reasonable measures in
 15 place to abate a known risk of suicide,” and that “the Ninth Circuit [has] expressly
 16 recognized . . . an inmate's constitutional right to have jail officials respond to ‘a clear
 17 warning that [he] presented an imminent suicide risk.’” MTD 14:4-9 (emphasis omitted)
 18 (quoting *Regal v. County of Santa Clara*, 2023 WL 7194879, at *4 (N.D. Cal. Oct. 31,
 19 2023); *see also Clement v. Gomez*, 298 F.3d 898, 906 (9th Cir. 2002) (finding that “the
 20 general law regarding the medical treatment of prisoners was clearly established,” and “it
 21 was also clearly established that [prison staff] could not intentionally deny or delay access
 22 to medical care”). Moreover, “[i]t is clearly established that the Fourteenth Amendment
 23

prohibits prison officials from displaying ‘deliberate indifference’ to the serious medical needs of detainees in custody. If a prison official is aware of a present ‘substantial risk to [an inmate’s] health,’ *including a psychiatric risk*, she may not simply ‘decline[] to act upon this knowledge.’” *Gilbert v. Turner*, No. 22-56217, at *3-4 (9th Cir. May 3, 2024) (internal citation omitted) (emphasis added) (quoting *Gibson v. Cty. of Washoe, Nev.*, 290 F.3d 1175, 1194 (9th Cir. 2002), *overruled on other grounds by Castro v. Cty. of Los Angeles*, 833 F.3d 1060, 1071 (9th Cir. 2016)).

Nevertheless, Defendants argue the SAC contains no allegations that they knew or should have known that Alexander was a suicide risk. This assertion is woefully incorrect. First, the SAC alleges that “in [Alexander’s] intake documents,” which Defendants Marsland and Rainey completed, “the Jail classified him properly as a sub-classification of ‘Psychiatric.’” *See SAC ¶¶ 37-38*. It also alleges that each of the Guards were aware of this classification. *See SAC ¶ 114*. It further alleges that Alexander attempted suicide via intentional overdose just a few days before his actual suicide. *See SAC ¶¶ 40-41*. The SAC alleges that each Defendant knew Alexander had just attempted to take his own life. *SAC ¶¶ 62, 65, 114*. It further alleges, in detail, that each of the Guards was acutely aware that Alexander was at high risk for suicide. *See 5:20-6:9, supra; see also SAC ¶¶ 110-120*. It also alleges that Defendants Marsland, Rainey, and Chester were each quite aware that Alexander had just intentionally overdosed. *See SAC ¶¶ 54, 58, 67*. Very importantly, Defendants’ own records, as recorded by Defendants Rainey and Chester, indicate that following that suicide attempt, Alexander was intentionally given a “**SUICIDE PREVENTION/AWARENESS FLYER.**” *SAC ¶ 53* (emphasis added). Each of the

1 Guards knew this. *See SAC ¶ 140.* Frankly, this allegation alone, construed with all
2 reasonable inferences therefrom in Plaintiffs' favor, sinks Defendants' argument that the
3 SAC does not allege they were aware, or should have been aware, that Alexander was a
4 suicide risk. Regardless, the SAC also alleges that each Defendant should have been aware
5 of such a risk because each “[is] charged with having knowledge of [Alexander’s] Booking
6 Records,” and each “[must] read [those] records and any updates [thereto].” SAC ¶¶ 56-
7 57. Moreover, Plaintiffs allege that on August 7, 2022 – one day prior to his suicide – Jail
8 staff found Alexander unresponsive and in the fetal position in his cell, ***threatened to put***
9 ***him in a monitored room***, and then left him because he began “breathing.” *See SAC ¶¶*
10 ***76-78.*** CHS records state that Alexander was ***intentionally “holding his breath,”*** and
11 when “told ***mental health would be called*** and he could be place[d] in a monitored room
12 [he] stopped holding [his] breath and began breathing normally[,] but still [would] not
13 provid[e] [his] arm for vitals.” SAC ¶ 79 (emphasis added) (quoting CHS records). Those
14 records also state that he “was assessed with ‘***ineffective coping***’ and that the ‘Plan’ was
15 to ‘report to oncoming shift. will reassess for detox. on next rounds for detox.’” SAC ¶ 80
16 (emphasis added) (quoting CHS records). Plaintiffs allege that the Guards were all aware
17 of this event and Alexander’s recent history, and that each was “acutely aware that
18 [Alexander] was having difficulty with his symptoms and was a high risk of suicide.” *See*
19 SAC ¶ 115-120. In light of all the allegations noted above, it strains credulity to assert
20 that Defendants neither knew nor had reason to know that Alexander was a suicide risk.
21
22 Again, when assessing a motion to dismiss, “[t]he Court must accept all material
23 allegations in the Complaint as true and draw all reasonable inferences [therefrom] in favor
24
25
26
27
28

1 of the plaintiff.” *Bean v. McDougal Littell*, 538 F. Supp. 2d 1196, 1199 (D. Ariz. 2008)
 2 (citing *Pareto v. F.D.I.C.*, 139 F.3d 696, 699 (9th Cir. 1998)). “Further, the Complaint
 3 must be read in the light most favorable to the plaintiff.” *Id.* (citing *Pareto*, 139 F.3d at
 4 699). As in *Atayde*, Plaintiffs have alleged that Defendants delayed or failed to address the
 5 serious medical needs of an inmate they knew or should have known was a suicide risk.
 6 Taking the facts pled, and all reasonable inferences in Plaintiffs’ favor therefrom, as true,
 7 Plaintiffs have alleged sufficient facts to survive a qualified immunity defense.
 8

9 **III. CONCLUSION**

10 For all the foregoing reasons, the SAC must survive dismissal, or partial dismissal,
 11 and the MTD should be denied in its entirety.

12 **RESPECTFULLY SUBMITTED** this 22nd day of November 2024.

13 **MILLS + WOODS LAW, PLLC**

14
 15 By /s/ Sean A. Woods
 16 Robert T. Mills
 17 Sean A. Woods
 18 5055 N 12th Street, Suite 101
 19 Phoenix, AZ 85014
 20 *Attorneys for Plaintiffs*

CERTIFICATE OF SERVICE

I hereby certify that on November 22, 2024, I electronically transmitted the foregoing document to the Clerk's Office using the ECF System for filing and transmittal of a Notice of Electronic Filing to the following ECF registrants:

Courtney R. Glynn
glynnc@mcao.maricopa.gov
Michael E. Gottfried
gottfrim@mcao.maricopa.gov
RACHEL H. MITCHELL
MARICOPA COUNTY ATTORNEY
CIVIL SERVICES DIVISION
judith.ezeh@mcao.maricopa.gov
christij@mcao.maricopa.gov
rita.kleinman@mcao.maricopa.gov
scottr@mcao.maricopa.gov
225 W Madison St.
Phoenix, AZ 85003
Attorneys for Maricopa County, Dina Smith, Chester, Rainey, Marsland, and County Sheriff

/s/ Ben Dangerfield